2. Compensatory Afforestation

2.1 Compensatory afforestation (CA) is one of the most important requirement/condition for prior approval of the Central Government for diversion of forest land for non-forest purposes and the purpose of compensatory afforestation (CA) is to compensate the loss of 'land by land' and loss of 'trees by trees'.

2.2 Any proposal submitted by the State/UT Government seeking prior approval of Central Government under the FCA shall have a comprehensive scheme for compensatory afforestation, duly approved by the competent authority of the concerned State/UT administration.

2.3 Land for CA:

(i) Normally, CA is to be raised on suitable non-forest land, equivalent to the area proposed for diversion, at the cost to be paid by User Agency.

(ii) As far as possible, the non-forest land for CA is to be identified contiguous to or in the proximity of a Reserve/Protected Forest to enable the Forest Department to effectively manage the newly planted area.

(iii) Where non-forest land is available but lesser in extent to the forest area being diverted, CA could be carried out over degraded forest twice in extent of the area being diverted or the difference between the forest land being diverted and the available non-forest land, as the case may be. The non-availability of suitable non-forest land for CA in the State / Union Territory would be accepted by the Central Government only on the basis of a Certificate of the Chief Secretary of the State/Union Territory Government to that effect in respect of States/UTs having forest area more than 33% of the geographical area in the prescribed format.

(iv) In case, non-forest land for CA is not available in the same district, it should be identified anywhere else in the concerned/State/Union Territory near to the site of diversion as far as possible, so as to minimize adverse impact on the micro-ecology of the area.

(v) In exceptional cases where non-forest land for CA is not available in the same State/UT in which the diversion of forest land is proposed, land for CA can be identified in any other State/UTs, preferably in neighboring State/UTs. The corresponding amount for carrying out CA shall be deposited in the CAMPA account of the State/UT in which CA is proposed.

(vi) In cases where non-forest land for CA is to be acquired by the User Agency throughoutright purchase from the individual owners, uploading/submission of copy of letter from each of present owners of the land stating their willingness to sell the land to the user agency for creation, at the time of submission of application for grant of Stage-I approval under the FC Act, will be sufficient for consideration for grant of Stage-I approval for diversion of forestland required by the User Agency. Similarly, in cases where the non-forest land or the revenue forest land for CA is to be provided by the State Government, uploading/submission of a copy of the letter from concerned competent authority.
in the State Government stating that land identified for CA will be transferred and mutated in favour of the State Forest Department for creation of CA immediately on receipt of Stage-I approval under the FC Act for diversion of forest land required by the user agency, will be sufficient.

2.4. Clarification:

(i) As a matter of pragmatism, the revenue lands/zudpi jungle/chhote/bade jharka jungle/jungle-jhari land/civil-soyam/orange lands and all other such categories of forest lands not under management and/or administrative control of the State/UT Forest Department, on which the provisions of FC Act, 1980 are applicable, shall be considered for the purpose of compensatory afforestation. Such lands on which compensatory afforestation is proposed shall be provided double in extent to the area proposed for diversion and shall be transferred and mutated in the name of State Forest Department. It shall be notified as Reserve Forest (RF)/Protected Forests (PF) under the Indian Forest Act, 1927 prior to Stage-II approval.

(ii) In Arunachal Pradesh, Degraded Unclassed Forests (USF) shall be considered for CA provided such land proposed for CA shall be double the extent of area proposed for diversion. Such land shall be transferred and mutated in the name of State Forest Department and notified as RF/PF, under IFA 1927 or Assam Forest Regulation 1891 or Anchal Forest Reserve/Village Forest Reserve under the Arunachal Pradesh Forest Reserve/Village Forest Reserve (Consolidation and Maintenance) Act 1975 as amended from time to time, prior to Stage-II approval.

(iii) Waste lands of Himachal Pradesh, which come under the category of Protected Forests but have neither been demarcated on the ground nor transferred & mutated in the name of forest department in the revenue records, shall be considered for the purpose of CA provided that double the area of such category is covered under CA and is declared as RF/PF under IFA, 1927 after mutation in the name of SFD prior to Stage-II approval. This dispensation shall be applicable for the Central, State and Private sector projects.

(iv) Provisions of CA will be applicable for renewal of a mining lease, including the area broken up prior to 25.10.1980, if the same was not applied earlier.

(v) Any non-forest land for the purpose of Compensatory afforestation (CA), selected by the State Government, in lieu of forest land to be diverted may be accepted by MoEF&CC irrespective of crown density. All such lands shall be mutated in favour of State forest department and declared as protected forest prior to stage I approval.

(vi) State government shall prepare a CA scheme with 1000 plants per ha for all such non-forest lands. In case it is not possible to raise plantation at the rate of 1000 plants per ha on the selected non-forest land, then the balance plants shall be planted on degraded forest land as per working plan prescriptions. All forest lands which have crown density below 40 percent should only be treated as degraded forest land for the purpose of CA.

(vii) Any degraded forest land for the purpose of CA, selected by State Government may be accepted by MoEF&CC only if the crown density of the area is below 40 percent.
(viii) In case of bifurcation of States, during processing of proposals seeking prior approval of Central Government under the Forest (Conservation) Act, 1980, if the land identified for creation of CA is within the undivided State, and the forest land proposed to be diverted does not fall in the same newly created State, proposals shall continue to be processed without insisting on identification of non-forest land for creation of compensatory afforestation in the State in which the forest land proposed to be diverted is located. In such cases, if Central Government agrees In-principle for diversion of forest land for non-forest purpose, it shall be subject to a condition that amounts realized from the user agency for creation and maintenance of compensatory afforestation shall be transferred from the State with which the money has been deposited to the State in which the land identified for creation of compensatory afforestation is located. In case for some valid and cogent reason, cost of creation and maintenance of compensatory afforestation needs to be revised, additional amount, if any, will be realized from the concerned user agency and transferred to the State where CA is proposed. All other levies realized from the user agency in lieu of diversion of such forest land will however be retained in the State in which the forest land proposed to be diverted is located.

(ix) Non-forest land, not coming under the purview of FC Act, 1980 reclaimed by any user agency by planting native species of a minimum of 1000 trees per hectare and of minimum 10 cm diameter at breast height can be considered as CA in lieu of forest land to be diverted, without levying planting cost. The ownership of the non-forest land identified for the purpose of CA is to be transferred and mutated in favour of the State/UT Forest Department and declared as RF/PF under the Indian Forest Act, 1927 or State Forest Act / Rules / Regulations, before the Stage II approval.

2.5 Special provisions for CA for certain categories of projects:

(i) CA shall be raised and maintained at the cost of the user agency on degraded forest land twice in extent of the forest area diverted in the cases of:

a. Laying of transmission lines;

b. Laying of telephone/optical fibre lines;

c. Mulberry plantation undertaken for silkworm rearing,

d. Diversion of linear or ‘strip’ plantations declared as protected forest along road/ rail/canal sides for widening or expansion of road/rail/canal,

e. Extraction of minor materials from the river beds,

f. The projects implemented by the Central Government/PSUs, excluding Central Govt./Central PSUs Projects implemented by/through State Government and State Sector Projects implemented by the Central Government/PSUs

g. Construction of link roads, small water works, minor irrigation works, school building, dispensaries, hospital, tiny rural industrial sheds of the Government or any other similar work excluding mining and encroachment cases, which directly benefit the people of the area in hill districts and in other districts having forest area exceeding 50% of the total geographical area, provided diversion of forest area does not exceed 20 hectares.
F. No. 11-68/2014-FC (pt.)
Government of India
Ministry of Environment, Forests and Climate Change
(Forest Conservation Division)

Indira Paryavaran Bhawan,
Aliganj, Jorbagh Road,
New Delhi - 110 001
Dated: 11th July, 2014

To

The Principal Secretary (Forests),
All State/ Union Territory Governments.

Sub: Guidelines for diversion of forest land for non-forest purpose under the Forest
(Conservation) Act, 1980 – Amendment of para 3.2 (vi) (c) thereof- reg.

Sir,

I am directed to say that Ministry of Power has drawn attention of this Ministry to
clause (c) of sub-para (vi) of the para 3.1 of the guidelines for diversion of forest land for
non-forest purpose under the Forest (Conservation) Act, 1980 provides that as an exception
to para 3.2 (i) of the said guidelines, compensatory afforestation may be raised over
degraded forest land twice in extent of the forest area being diverted/de-reserved in respect
of the proposals for laying of transmission lines upto 220 KV. The Ministry of Power has
requested this Ministry that the said provisions may be extended to all transmission lines.

The matter has been examined in this Ministry and after careful consideration this
Ministry hereby decides that provisions of the said clause (c) of sub-para (vi) of the para 3.1
of the guidelines for diversion of forest land for non-forest purpose under the Forest
(Conservation) Act, 1980 shall be extended to all proposals for laying of transmission lines.
The said clause which reads as “For Laying of transmission lines upto 220 KV” shall
therefore be read as “For Laying of transmission lines”.

I am further directed to say that provisions of the said clause (c) of sub-para (vi) of the
para 3.1 of the guidelines for diversion of forest land for non-forest purpose under the Forest
(Conservation) Act, 1980 shall not be applicable in respect of the forest land required
for sub-stations, switching stations, and other components of the of HVDC terminal or
invertors etc.

This issue with the approval of the Competent Authority.

Yours faithfully,

(H.C. Chaudhary)
Director

Copy to:-
1. Prime Minister’s Office (Kind attn.: Shri Santosh D. Vaidya, Director).
2. Secretary, Ministry of Power, Government of India, New Delhi.
3. The Secretary (Coordination), Cabinet Secretariat, Rashtrapati Bhawan, New Delhi.
4. The Member-Secretary, Planning Commission, Government of India New Delhi.
5. Principal Chief Conservator of Forests, all State/ Union Territory Governments.
7. All Regional Offices, Ministry of Environment, Forests and Climate Change (MoEFCC), Government of India (GoI).
8. Joint Secretary in-charge, Impact Assessment Division, MoEFCC, GoI.
9. All Assistant Inspector General of Forests/ Directors in the Forest Conservation Division, MoEFCC, GoI.
10. Director, Regional Offices Headquarters Division, MoEFCC, GoI.
11. Sr. Director (Technical), NIC, MoEFCC, GoI with a request to place a copy of the letter on website of this Ministry.
12. Sr. PPS to the Secretary, Ministry of Environment, Forests and Climate Change, GoI.
13. Sr. PPS to the Director General of Forests & Special Secretary, MoEFCC.
14. Sr. PPS to the Addl. Director General of Forests (Forest Conservation), MoEFCC.
15. PS to the Inspector General of Forests (Forest Conservation), MoEFCC.

(H.C. Chaudhary)
Director